Strengthening Public Financial Reporting and Accountability: The SAI and the budget reform 1

- The choice: Independence Value added Or?
- Both! Why?
- Some lessons and reflections after 5 years as a tight rope walker

The SAI 2. A multi facetted organisation working on;

- Performance, financial and compliance audits of all Gvt. adm (60%)
- Public macroeconomic methods for prognoses
- Development, maintenance and operations (outsourced) of all centralised accounting and payment systems
- Evaluation of Gvt. programs. Assignments by Parliament and Gvt.
- Think tank for Gvt. on long term public sector management
- Started the first (?) trainee system for public sector leaders to be
- "Dynamic expert organisation" (media view). Highly public. Close links to the universities /research institutions/ INTOSAI.

The SAI 3. Independence Value added - Or?

Much at stake for the SAI.

- High degree of independence. But week mandate
- Committed to give a true value added. Without compromising independence.
- Convinced 1988 reform is the best chance for a major renewal of Gov. adm. However, great risk it will fail if SAI is not part of the driving force.

Auditor General: The SAI will in all ways possible for a SAI support the management to implement the result budget process. We will at the same time always make sure we act, and is seen to act, in full independence.

The SAI 4. Assisted in (key parts);

- Contributed to defining and re-defining the reform project(s)
- Driver in upgrading of accounting standards, methods
- Defined training needs, organised, delivered general training
- Stimulated creation of, helped to keep informal networks going
- Renewal of accounting systems framework and system solutions
- Clarified design of the result based budget/accounting systems
- Annual audit of the performance and financial accounting reports of the 300+ entities.
- Annual audit report summed up advances / problems.

The SAI 5. Some lessons and reflections

- Independence protected by upfront explaining in-house, to Parliament committees, Government, auditees, other stakeholders, media why SAI was engaged in the reform. The temporarily character of the engagement and how this was managed in SAI reports
- Misstatements etc. linked to the reform normally not lead to qualified opinions (adverse, disclaimer) during set project time.
 However, reported very clearly as likely conclusions

• Overall very positive reactions. Many positive long term effects.

The SAI 6. Some lessons and reflections

- Use of management representations. Efficient audit instrument!
- Balanced critical findings with detailed written and oral recommendations for how to possibly manage problems. Highly appreciated but took time!
- Most critical /demanding findings by auditors often sorted out via the networks.
- We underestimated time needed for most project(s)
- Auditors competence clearly upgraded